36 CFR Part 1228, Subpart K -- Facility Standards for Records Storage Facilities Facility Approval and Inspection Requirements

§1228.240 How does an agency request authority to establish or relocate records storage facilities?

- (a) <u>General policy</u>. Agencies are responsible for ensuring that records in their legal custody are stored in appropriate space as outlined in this subpart. Under §1228.156(a), agencies are responsible for initiating action to remove records from space that does not meet these standards if deficiencies are not corrected within 6 months after initial discovery of the deficiencies by NARA or the agency and to complete removal of the records within 18 months after initial discovery of the deficiencies.
- (1) <u>Agency records centers</u>. Agencies must obtain prior written approval from NARA before establishing or relocating an agency records center. Each separate agency records center must be specifically approved by NARA prior to the transfer of any records to that individual facility. If an agency records center has been approved for the storage of Federal records of one agency, any other agency that proposes to store its records in that facility must still obtain NARA approval to do so.
- (2) <u>Commercial records storage facilities</u>. An agency may contract for commercial records storage services. However, before any agency records are transferred to a commercial records storage facility, the transferring agency must ensure that the facility meets all of the requirements for an agency records storage facility set forth in this subpart and must submit the documentation required in paragraph (e) of this section.
- (b) <u>Exclusions</u>. For purposes of this section, the term "agency records center" excludes NARA-owned and operated records centers. For purposes of this section and \$1228.244, the term "agency records center" also excludes agency records staging and/or holding areas with a capacity for containing less than 25,000 cubic feet of records. However, such records centers and areas, including records centers operated and maintained by NARA, must comply with the facility standards in §\$1228.228 through 1228.232.
- (c) Contents of requests for agency records centers. Requests for authority to establish or relocate an agency records center, or to use an agency records center operated by another agency, must be submitted in writing to the Director, Space and Security Management Division (NAS), National Archives and Records Administration, 8601 Adelphi Road, College Park, MD 20740-6001. The request must identify the specific facility and, for requests to establish or relocate the agency's own records center, document compliance with the standards in this subpart. Documentation requirements for § 1228.230(s) are specified in § 1228.242.
- (d) Approval of requests for agency records centers. NARA will review the submitted documentation to ensure the facility demonstrates full compliance with the standards in this subpart. NARA reserves the right to visit the facility, if necessary, to make the determination of compliance. NARA will inform the agency of its decision within 45 calendar days after the request is received, and will provide the agency information on the areas of noncompliance if the request is denied. Requests will be denied only if NARA determines that the facility does not demonstrate full compliance with the standards in this subpart. Approvals will be valid for a period of 10 years, unless the facility is materially changed before then or an agency or NARA inspection finds that the facility does not meet the standards in this subpart. Material changes require submission of a new request for NARA approval.
- (e) <u>Documentation requirements for storing Federal records in commercial records storage</u> <u>facilities</u>. At least 45 calendar days before an agency first transfers records to a commercial records

storage facility, the agency must submit documentation to NARA that the facility complies with the standards in this subpart. The documentation may take the form of a copy of the agency's contract that incorporates this subpart in its provisions or a statement from the agency records officer that certifies that the facility meets the standards in this subpart. An agency must provide the documentation for each separate commercial records storage facility where its records will be stored. Documentation must be sent to the Director, Space and Security Management Division (NAS), National Archives and Records Administration, 8601 Adelphi Road, College Park, MD 20740-6001. The agency must submit updated documentation to NARA every 10 years if it continues to store records in that commercial records storage facility.

§1228.242 What does an agency have to do to certify a fire-safety detection and suppression system?

- (a) <u>Content of documentation</u>. The agency must submit documentation to the Director, Space and Security Management Division (NAS), National Archives and Records Administration, 8601 Adelphi Road, College Park, MD 20740-6001, that describes the space being protected (e.g., the type and stacking height of the storage equipment used, or how the space is designed, controlled, and operated) and the characteristics of the fire-safety detection and suppression system used. The documentation must demonstrate how that system meets the requirement in §1228.230(s) through:
- (1) A statement that the facility is using a NARA certified system as described in Appendix B to this part;
- (2) A report of the results of independent live fire testing (Factory Mutual, Underwriters Laboratories or Southwest Research Institute); or
 - (3) A report under seal of a licensed fire protection engineer that:
- (i) Describes the design intent of the fire suppression system to limit the maximum anticipated loss in any single fire event involving a single ignition and no more than 8 fluid ounces of petroleum-type hydrocarbon accelerant (such as, for example, heptanes or gasoline) to a maximum of 300 cubic feet of Federal records destroyed by fire. The report need not predict a maximum single event loss at any specific number, but rather should describe the design intent of the fire suppression system. The report may make reasonable engineering and other assumptions such as that the fire department responds within XX minutes (the local fire department's average response time) and promptly commences suppression actions. In addition, any report prepared under this paragraph should assume that the accelerant is saturated in a cotton wick that is 3 inches in diameter and 6 inches long and sealed in a plastic bag and that the fire is started in an aisle at the face of a carton at floor level. Assumptions must be noted in the report;
 - (ii) Details the characteristics of the system; and
- (iii) Describes the specific measures beyond the minimum features required by the applicable building code that have been incorporated to limit destruction of records. The report should make specific references to industry standards used in the design, such as those issued by the National Fire Protection Association, and any testing or modeling or other sources used in the design.
- (b) <u>NARA action</u>. (1) NARA will approve the fire-safety detection and suppression system within 10 work days if NARA has previously approved the system design for similarly configured space or if a report of independent testing of a new system design is furnished as documentation.

- (2) If, in NARA's judgment, the supporting documentation provided in accordance with paragraph (a)(3) of this section clearly demonstrates compliance with §1228.230(s), NARA will approve the fire-safety detection and suppression system within 30 calendar days.
- (3) If NARA questions whether supporting documentation demonstrates compliance with §1228.230(s), NARA will consult the appropriate industry standards body or other qualified expert before making a determination. Before any consultation, NARA may ask the agency for additional clarifying information. NARA will notify the requesting agency within 30 calendar days of receipt of the request that consultation is necessary and will provide a final determination within 60 calendar days. If NARA does not approve the system, NARA will furnish a full explanation of the reasons for its decision.
 - (4) NARA will maintain a list of approved alternative systems.

§1228.244 When may NARA conduct an inspection of a records storage facility?

- (a) At the time an agency submits a request to establish an agency records center, pursuant to \$1228.240, NARA may conduct an inspection of the proposed facility to ensure that the facility complies fully with the standards in this subpart. NARA may also conduct periodic inspections of agency records centers so long as such facility is used as an agency records center. NARA will inspect its own records center facilities on a periodic basis to ensure that they are in compliance with the requirements of this subpart.
- (b) Agencies must ensure, by contract or otherwise, that agency and NARA officials, or their delegates, have the right to inspect commercial records storage facilities to ensure that such facilities fully comply with the standards in this subpart. NARA may conduct periodic inspections of commercial records storage facilities so long as agencies use such facilities to store agency records. The using agency, not NARA, will be responsible for paying any fee or charge assessed by the commercial records storage facility for NARA's conducting an inspection.
- (c) NARA will contact the agency operating the records center or the agency holding a contract with a commercial records storage facility in advance to set a date for the inspection.

Facility Standards for Records Storage Facilities Inspection Checklist

	Facility Standards for Records Storage Facilities Inspection Checklist					
	(Effective	date of checklist September 2005)				
Agency:						
Facility:	Common Name:					
	Street Address					
	City, State & Zip					
Facility	< <typed name="">></typed>					
Director or	< <typed title="">></typed>					
Representative:	☐ Comments explaining	g or disagreeing with inspection findings are attached.				
Inspector:						
						
	< <typed name="">></typed>	Date				
	< <typed title="">></typed>					
Facility Description	1:					

	Compliance with 36 CFR 1228.228 Facility Requirements			
§1228.228	Requirement	OK	No	Other
paragraph:				
(a)	The facility must be constructed with non-combustible materials and			
	building elements, including walls, columns, and floors.			
(a)	If the roof is constructed of combustible material it is protected by a			
exception 1	properly installed and maintained wet-pipe automatic sprinkler system.			
(a)	Existing records storage facility with combustible building elements has			
exception 2	an approved waiver from NAS that allows continued use until October			
	1, 2009 provided documentation has been submitted that indicates a			
	fire-suppression system designed to mitigate the risk is present.			
(b)	A facility with two or more stories must be designed or certified by a			
	licensed fire protection engineer and civil/structural engineer to avoid			
	catastrophic failure of the structure due to an uncontrolled fire on one of			
	the intermediate levels.			
(c)	The building must be sited a minimum of five feet above and 100 feet			
	from any 100 year flood plain areas, or be protected by an appropriate			
	flood wall (see FEMA flood maps)			
(d)	The facility must be designed in accordance with national, regional,			
	state or local building codes (whichever is most stringent) to provide			
	protection from building collapse or failure of essential equipment from			
	earthquake hazards, tornadoes, hurricanes, and other natural disasters.			
(e)	Roads, fire lanes, and parking areas must permit unrestricted access for			
	emergency vehicles.			
(f)	A floor load limit must be established for the records storage area by a			
	licensed structural engineer The allowable load limit must be posted			
	in a conspicuous place and must not be exceeded.			

	Compliance with 36 CFR 1228.228 Facility Requirements			
§1228.228	Requirement	OK	No	Other
paragraph:	1			
(g)	The facility must ensure that the roof membrane does not permit water			
(8)	to penetrate the roof. (New buildings: effective 9/28/2005; existing			
	buildings: effective 10/1/2009)			
(h)	Piping (with the exception of sprinkler piping and storm water roof			
	drainage piping) must not be run through the records storage area unless			
	supplemental measures are used to prevent water leaks (New			
	buildings: effective 9/28/2005; existing buildings: effective 10/1/2009)			
(i)(1)	All storage shelving must be designed and installed to provide seismic			
	bracing that meets the requirements of the applicable state, regional, and			
	local building code (whichever is most stringent).			
(i)(2)	Racking systems, steel shelving, or other open-shelf records storage			
	equipment must be braced to prevent collapse under full load. Each			
	shelving unit must be industrial style shelving rated at least 50 lbs per			
	cubic foot supported by the shelf.			
(i)(3)	Compact shelving, if used, must be designed to permit proper air			
	circulation and fire protection			
(j)	The records storage area must be equipped with an anti-intrusion alarm			
•	system meeting the requirements of UL 1076, Proprietary Burglar			
	Alarm Units and Systems (level AA) The alarm system must be			
	monitored in accordance with UL 611, Central Station Burglar Alarm			
	Systems.			
(k)	The facility must comply with the requirements for a Level III facility.			
	(Appendix A see separate checklist)			
(1)	Records contaminated by hazardous materials must be stored in			
	separate areas having separate air handling systems from other records.			
(m)	The facility must have an Integrated Pest Management program.			
(n)	The following additional requirements apply only to new facilities:			
(n.1)	(1) No mechanical equipment containing motors in excess of 1 HP			
	within records storage areas (excluding material handling and			
	conveyance equipment that have operating thermal breakers on the			
(2)	motor).			
(n.2)	(2) No high-voltage electrical distribution equipment (i.e., 13.2kv or			
(2)	higher) in records storage areas.			
(n.3)	(3) A redundant source of primary electrical service should be			
	provided Manual switching between sources of service is			
	acceptable. (See text in rule; applies to HVAC, fire and security			
(n 1)	alarms.) (4) For new facilities that store permanent records:			
(n.4)	a. A facility storing permanent records must be kept under positive			
a.				
b.	pressure. b. No intake louvers in loading dock areas, parking or other areas			
υ.	subject to vehicle traffic.			
c.	c. Separate air supply and exhaust system for loading docks.			
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	Compliance with 36 CFR 1228.230 Fire Safety Requirements	S		
§1228.230 paragraph:	Requirement	OK	No	Other
(a)	The fire detection and protection system must be designed or reviewed by a licensed fire protection engineer. Review requires submission of a report under the seal of a licensed fire protection engineer; see rule text for minimum requirements.			
(b)(1)	All walls separating records storage areas from each other and from storage areas within the building must be 3-hour fire resistant.			

	Compliance with 36 CFR 1228.230 Fire Safety Requirements	5		
§1228.230	Requirement	OK	No	Other
paragraph:				
(b)(2)	The quantity of Federal records stored in a single fire compartment			
	shall not exceed 250,000 cubic feet.			
(c)(1)	For existing records storage facilities, at least 1-hour rated fire barrier			
	walls must be provided between the records storage area(s) and other			
()(2)()	auxiliary spaces.			
(c)(2)(a)	For new records storage facility, 2-hour-rated fire barrier walls must			
	be provided between the records storage area(s) and other auxiliary spaces.			
(c)(2)(b)	For new facilities, at least one exterior wall of each stack area must be			
(C)(Z)(D)	designed with a maximum fire resistive rating of one-hour, or, if rated			
	more than one-hour, there must be at least one knock-out panel in one			
	exterior wall of each stack.			
(d)	Penetrations in the walls must not reduce the specified fire resistance			
(-)	ratings.			
(e)	The fire resistive rating of the roof must be a minimum of ½ hour.			
(e)	Unrated roof is protected in accordance with NFPA 13.			
alternate				
(f)	Openings in fine homion wells must be protected by self-closing on			
(f)	Openings in fire barrier walls must be protected by self-closing or automatic Class A fire doors, or equivalent doors that maintain the			
	same rating as the wall.			
(g)	Roof support structures that cross or penetrate fire barrier walls must			
(g)	be cut and independently supported on each side of the fire barrier			
	wall.			
(h)	If fire barrier walls are erected with expansion joints, the joints must			
()	be protected to their full height.			
(i)	Building columns in records storage areas must be 1-hour fire			
. ,	resistant.			
(i)	Unrated columns are protected in accordance with NFPA 13.			
alternate				
(j)(1)	Automatic roof vents for routine ventilation purposes must not be			
()(1)	designed into new records storage facilities.			
(j)(2)	Automatic roof vents, designed solely to vent in the case of a fire, with			
()/(=)	a temperature rating of at least twice that of the sprinkler heads are			
	acceptable.			
(k)	Where lightweight steel roof or floor supporting members are present,			
. ,	they must be protected either by applying a 10-minute fire resistive			
	coating to the top chords of the joists, or by retrofitting the sprinkler			
	system with large drop sprinkler heads. (see rule text)			
(1)	Open flame (oil or gas) unit heaters or equipment, if used, must be			
	installed or used in any records storage area in accordance with NFPA			
	54 and the UMC.			
(m)	For existing records storage facilities, boiler rooms or rooms			
	containing equipment operating with a fuel supply must be			
	separated from records storage areas by a 2-hour rated fire barrier wall			
	with no openings directly from those rooms to the records storage			
	area(s). Such areas must be vented directly outside to a location			
	where fumes will not be drawn back into the facility.		1	

	Compliance with 36 CFR 1228.230 Fire Safety Requirements				
§1228.230 paragraph:	Requirement	OK	No	Other	
(n)	For new records storage facilities, boiler rooms or rooms containing equipment operating with a fuel supply must be separated from records storage areas by a 4-hour rated fire barrier wall with no openings directly from those rooms to the records storage area(s). Such areas must be vented directly outside to a location where fumes will not be drawn back into the facility.				
(0)	For new records storage facilities, fuel supply lines must not be installed in areas containing records, and must be separated from such areas with 4-hour-rated construction.				
(p)	Equipment rows running perpendicular to the wall must comply with NFPA 101 Life Safety Code, with respect to egress requirements.				
(q)(1)	No oil-type transformers, except thermally protected devices included in light ballasts, may be installed in records storage areas.				
(q)(2)	All electrical wiring must be in metal conduit, except that armored cable may be used where flexible wiring connections to light fixtures are required				
(q)(3)	Battery charging areas for electric forklifts must be separated from records storage areas with at least a 2-hour rated fire barrier wall.				
(r)	Hazardous materials must not be stored in records storage areas.				
(s)	All records storage and adjoining areas must be protected by a professionally designed fire-safety detection and suppression system that is designed to limit the maximum anticipated loss from any single fire event to a maximum of 300 cubic feet of records destroyed. For systems in accordance with App. B, attach checklist. For other designs, see § 1228.242 for documentation requirements.				

	Compliance with 36 CFR 1228.232, Environmental Control Requirements				
§1228.232	Requirement	OK	No	Other	
Paragraph:				Other	
(a)	Paper-based temporary records must be stored under environmental				
	conditions that prevent the active growth of mold. (See rule text)				
(b)	Nontextual temporary records, including microforms and audiovisual				
	and electronic records, must be stored in records storage space that				
	will ensure their preservation for their full retention period. Effective				
	0/28/2005 for new records storage facility and 10/1/2009 for existing				
	facilities. (See rule text)				
(c)	Paper-based permanent, unscheduled, and sample/select records must				
	be stored in records storage space that provides 24 hour/365 days per				
	year air conditioning equivalent to that required for office space. (See				
	rule text)				
	Effective date: New facilities, 9/28/2005; existing facilities 10/1/2009				
(d)	Nontextual permanent, unscheduled and/or sample/select records: see				
	parts 1230, 1232, and/or 1234 of 36 CFR Chapter XII.				

List of Attachments		
Description	Yes	N/A
Minimum Security Requirements Check List (Appendix A)		
Fire-Safety Check List (Appendix B)		
Certification of fire-safety detection and suppression system (36 CFR 1228.242)		
Exceptions caused by Code Conflicts (36 CFR 1228.234)		

List of Attachments	List of Attachments		
Waiver request(s) (36 CFR 1228.236)			
Other: (Describe)			
		<u> </u>	

	Notes
Reference (§ and ¶)	Comments

Facility Standards for Records Storage Facilities Supplemental Check Lists: Appendix A and Appendix B

	Compliance with Federal Facility Security Standards, Level III (36 CFR Part 1228 Appendix A)			
	(Complete for ALL facilities)			
Citation	Requirement	OK	No	Part
S1	Control of facility parking			
S2	Receiving/shipping procedures			
S3	Intrusion detection system with central monitoring			
S4	Meets Life Safety Standards			
S5	Adequate exits from records storage areas			
S6	High security locks on entrances/exits			
S7	Visitor control/screening system			
S8	Prevent unauthorized access to utility areas			
S9	Provide emergency power to critical systems			
S10	Conduct background security checks and/or establish security control procedures for service contract personnel			

(Comple	Compliance with 36 CFR Part 1228 Appendix B ete this section ONLY if the facility claims to be using the system described to the complex of t	ibed in A	ppendix	B)
Paragraph	Requirement	OK	No	Part
2a.	The records storage height must not exceed the nominal 15 feet (+/-			
	3 inches) records storage height.			
2b.	All records storage and adjoining areas must be protected by			
	automatic wet pipe sprinklers.			
2c.	1. The sprinkler system must be rated at no higher than 285 degrees			
	Fahrenheit utilizing quick response (QR) fire sprinkler heads.			
	2. The sprinkler system must be designed by a licensed fire			
	protection engineer to provide the specified density for the most			
	remote 1,500 square feet of floor area at the most remote sprinkler			
	head in accordance with NFPA 13 (1996), Standard for the			
	Installation of Sprinkler Systems.			
	3. Installation of the sprinkler system must be in accordance with			
	NFPA 13 (1996), Standard for the Installation of Sprinkler Systems.			
	4. Contractor's Material and Test Certificates per NFPA 13 chapter			
	8.			
	5. Hydraulic Calculations.			
2d.	Maximum spacing of the sprinkler heads must be on a 10-foot			
	grid.			
	2. The positioning of the heads must provide complete,			
	unobstructed coverage, with a clearance of not less than 18 inches,			
	but not more than 60 inches, from the top of the highest stored			
	materials.			
2e.	The sprinkler system must be equipped with a water-flow alarm			
	connected to a continuously staffed fire department or central			
	station, with responsibility for immediate response.			
2f.	1. A manual fire alarm system must be provided with central station			
	services or other automatic means of notifying the municipal fire			
	department.			
	2. A manual alarm pull station must be located adjacent to each			
	exit.			
2g.	All water cutoff valves in the sprinkler system must be equipped			
C	with automatic closure alarm connected to a continuously staffed			
	station, with responsibility for immediate response.			
2h.	A dependable water supply free of interruption must be provided.			
	This normally requires a backup supply system having sufficient			
	pressure and capacity to meet both fire hose and sprinkler			
	requirements for 2 hours.			
2i.	Interior stand-pipe stations equipped with 1 ½ inch diameter hose			
	may be provided in the records storage areas if required by the local			
	fire department, enabling any point in the records storage area to be			
	reached by a 50-foot hose stream from a 100-foot hose lay. If hose			
	is provided, the cabinets must be marked "For Fire Department Use			
	Only."			
2j.	Where fire hose cabinets are not required, stand-pipes must be			
-	provided at each floor landing in the building core or stair shaft.			
	Hose outlets must have easily removable adapter and cap. Threads			
	and valves must be compatible with the local fire department's			
	equipment. Spacing must be so that any point in the records storage			
	area can be reached with a 50-foot hose stream from a 100-foot hose			
	lay.	L		
2k.	In addition to the designated sprinkler flow demand, 500 gpm must			
	be provided for hose stream demand. The hose stream demand must			

Compliance with 36 CFR Part 1228 Appendix B (Complete this section ONLY if the facility claims to be using the system described in Appendix B)				
Paragraph	Requirement	OK	No	Part
	be calculated into the system at the base of the main sprinkler riser.			
21.	1. Fire hydrants must be located within 250 feet of each exterior entrance or other access to the records center that could be used by fire-fighters.			
	2. All hydrants must be at least 50 feet away from the building walls and adjacent to a roadway usable by fire apparatus. Fire hydrants must have at least two 2-½ inch hose outlets and a pumper connection. All threads must be compatible with local standards.			
2m.	Portable water-type fire extinguishers (2½ gallon stored-pressure type) must be provided at each fire alarm striking station (see also NFPA 10).			
2n.	1. Where provided, the walking surface of the catwalks must be of expanded metal at least 0.09-inch thickness with a 2-inch mesh length. The surface opening ratio must be equal or greater than 0.75.			
	2. The sprinkler water demand for protection over bays with catwalks where records are not oriented perpendicular to the aisles must be calculated to give 0.3 gpm per square foot for the most remote 2,000 square feet.			

	Notes
Reference	Comments